# Comprehensive Outdoor Recreation Plan 2019-2023

Village of Somerset St. Croix County, Wisconsin May 2018

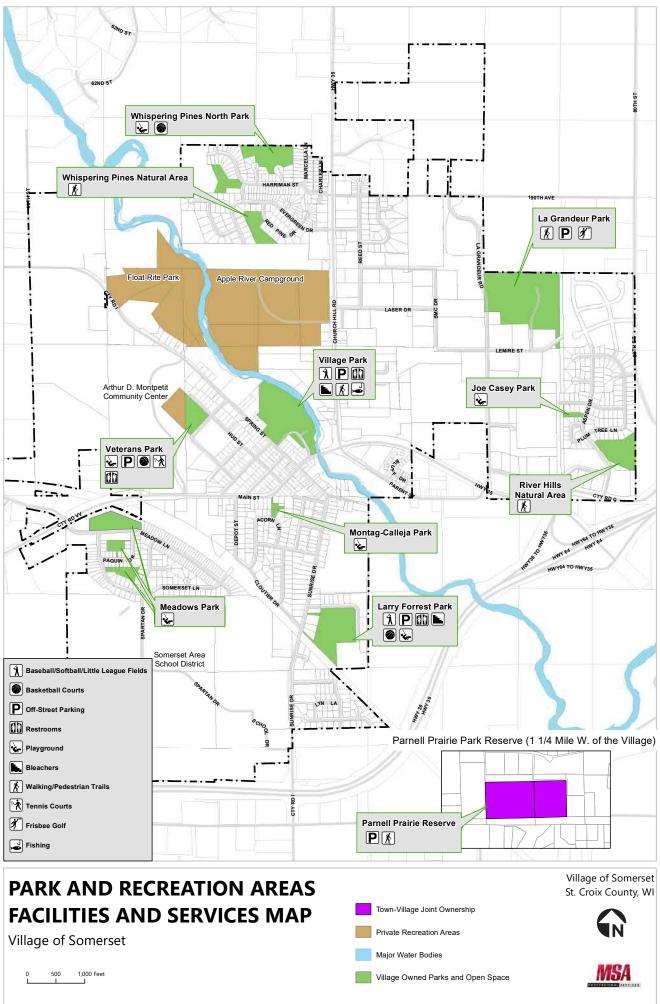
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# Comprehensive Outdoor Recreation Plan 2019-2023 Village of Somerset

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# **CHAPTER 1 – INTRODUCTION**

### 1.1 PLAN PURPOSE

The Village of Somerset realizes the importance that parks and open spaces have on the Village's character and quality of life. The Village is committed to providing for the recreational needs of its current and future residents. This plan intends to guide the continual improvement of the Village's parks and open spaces and to maintain the Village's eligibility for state and federal parks and recreation grants. It envisions a connected system of parks and open spaces throughout the community, related to the Village's natural resources, geography and neighborhoods.

The plan is intended to be a support document and component of the Village of Somerset Comprehensive Land Use Plan. This plan along with other long-range plans and development related ordinances will be used to implement the Village's parks and recreation program.

Specifically, the plan provides:

- Information regarding demographic trends and natural resource concerns
- An inventory of existing parks and open spaces
- An analysis of parkland and recreational needs and demands
- General policy direction regarding park and open space planning and maintenance
- Recommendations for improving existing park facilities
- Recommendations for park and open space acquisition and redevelopment projects
- Implementation strategies

This plan identifies conceptual locations and recommendations for different types of parks, natural areas and recreational facilities. In nearly every case, more detailed planning, engineering, study, budgeting and discussion will be necessary before decisions are made to actually acquire land or construct recreational facilities.

## 1.2 PLANNING PROCESS

Recreation planning has been an essential component of long-range community planning in Somerset. The Village prepared Outdoor Recreation Plans in 2007 and 2013. This plan functions as an update of the 2013 plan and proposes recreation improvements for the next five years, to 2023.

In 2017, the Village contracted with MSA Professional Services, Inc. to assist with this plan. Preparation and adoption of this plan occurred over a six month period. Oversite for the project was provided by the Public Works Committee and Village Board. Early in the planning process MSA facilitated an online community survey to gather citizen feedback on desired park and recreational facilities.

It is the Village's intention to update this plan every five years, in part to remain eligible for park and recreation grants and as a best practice to ensure the plan remains relevant to Somerset. This plan was developed following the Guidelines for the Development of Local Comprehensive Outdoor Recreation Plans created by Wisconsin Department of Natural Resources. The plan content and format have been tailored to fit the needs of the community.

## 1.3 THE ROLE OF PARKS

Proper Planning is essential for the Village's park and open space system to continue to meet the recreational needs of the community, as well as continue to preserve valuable natural areas. Recreational facilities provide the following benefits to the community:

- Community Image Local Parks provide opportunities for formal and informal social gatherings.
  Community festivals, organized recreational events, or chance meetings between residents all
  provide opportunities for residents to socialize with people they might not otherwise meet or
  keep in touch with. In addition, having excellent park and recreation facilities can be a source of
  pride for a community. These factors contribute to the community's image of itself.
- 2. Community Health With the rising trend of obesity, especially among children, the Village's park and recreational facilities can play a vital role in maintaining and improving the health of residents in the community and aiding in physical development of children. Parks provide sanctuaries and places for residents to recharge.
- 3. Ecological Health While parks and open spaces provide opportunities for improvements to the health of residents, they also contribute to the greater ecological health of the Village. Local parks are often tied together with environmentally sensitive areas such as wetlands, floodplains and woodlands. These areas provide food and shelter to local wildlife and natural stormwater retention. Individual parks can provide "rooms" of natural resource activity; however, they become even more functional when they can be linked together by "hallways" of environmental corridors.
- 4. Economic Prosperity Leisure time is an important component of everyone's lifestyle and increasingly people are choosing to live based upon quality of life amenities such as the amount and type of recreational facilities that a community can offer. The ability to retain and attract new residents has direct economic benefits to the Village. Studies have concluded that property values generally increase the closer residential lots are to recreational facilities.

## 1.4 TYPES OF PARKS

There are several types of parks, including:

- 1. Mini-Parks. Also referred to as a "Tot Lot" or "Pocket Park", these are typically located on a small (less than 2 acre) lot within a residential or business district. Often these sites were originally platted development lots but for any of a multitude of factors were converted into a park. Miniparks are generally limited to small gathering places that include benches and playgrounds.
- 2. Neighborhood Parks. In addition to the facilities discussed above, Neighborhood Parks often include picnic shelters, active use areas such as basketball courts, tennis courts, pickleball courts, baseball fields or soccer fields. Neighborhood Parks are generally 3-10 acres in size.
- 3. Community Parks. In addition to the facilities discussed above, Community Parks often include bathrooms, off street-parking and multiple active use areas such as basketball courts, tennis courts, pickleball courts, baseball fields or soccer fields. Community Parks are generally 25 acres or more.
- 4. Natural Area. Natural Areas may be established to conserve woodlands, floodplains, prairies, steep slopes and wildlife habitats. Improvements may include off-street parking areas, hiking trails and mountain bike trails.

# **CHAPTER 2 – ABOUT THE VILLAGE OF SOMERSET**

The following chapter details community history, demographic data and some important natural resources in the Village of Somerset. The information comes from a variety of sources including the US Census, the 2012 Comprehensive Land Use Plan and the 2013 Outdoor Recreation Plan.

## 2.1 LOCAL AND REGIONAL CONTEXT

The Village of Somerset is located in St. Croix County, approximately 20 miles northeast of the Twin Cities Metropolitan Area and connected thereto by Wisconsin State Highway 35/64. Many residents live in Somerset but work in the Twin Cities Metropolitan Area. The new St. Croix River Crossing Bridge opened in 2017. It provides significantly better transportation access to Minnesota State Highway 36 and eventually to Interstate Highway 494 than what previously existed through downtown Stillwater.

### 2.2 DEMOGRAPHICS

This section describes some of the historical trends for the Village of Somerset as it pertains to population, age composition, housing and school enrollment.

Year	1950	1960	1970	1980	1990	2000	2010*
Population	531	729	778	860	1,065	1,556	2,635
% Change		37.3%	6.7%	10.5%	23.8%	46.1%	69.3%

Source: Wisconsin Department Of Administration, \* 2010 US Census

Table 1: Historical Population in Village of Somerset

Community	2000	2010	Number Difference	% Change
Town of Somerset	2,644	4,036	1,392	52.6%
St. Croix County	63,155	84,345	21,190	33.6%

Source: Wisconsin Department Of Administration

Table 2: Historical Population in Town of Somerset & St. Croix County

Year	2000	2005	2010*	2015	2020	2025	2030
Population	1,556	2,204	2,635	3,225	3,790	4,339	4,860

Source: Wisconsin Dept. of Administration, \*2010 US Census

**Table 3: Population Projections** 

Age	1990	2000	2010	Numerical Change between 1990 - 2010	% Change between 1990 - 2010
Under 5	97	145	278	181	186.6%
5 to 9	84	146	239	155	184.5%
10 to 14	85	109	217	132	155.3%
15 to 19	83	122	175	92	110.8%
20 to 24	100	155	165	65	65.0%
25 to 29	131	182	270	139	106.1%
30 to 34	106	120	292	186	175.5%
35 to 39	91	159	232	141	154.9%
40 to 44	67	111	163	96	143.3%
45 to 49	42	83	156	114	271.4%
50 to 54	29	58	129	100	344.8%
55 to 59	32	28	108	76	237.5%
60 to 64	35	31	65	30	85.7%
65 to 69	24	26	42	18	75.0%
70 to 74	23	23	41	18	78.3%
75 to 79	19	25	16	-3	-15.8%
80 to 84	12	17	25	13	108.3%
85 +	6	14	22	16	266.7%
Total	1,066	1,554	2,635	1,569	147.2%

Source: 1990, 2000, and 2010 US Census

Table 4: Age Composition

According to Wisconsin Department of Administration, the January 1, 2017 population of the Village of Somerset was 2,713.

# 2.3 PHYSICAL CHARACTER AND ENVIRONMENTAL RESOURCES

The Village of Somerset's physical character is dominated by the Apple River which cuts a deep valley through the center of the Village and the rolling terrain on either side of it that was formed as result of glacial sculpting and deposition of glacial draft. The rolling terrain results in pockets of wetlands that attract wildlife.

## 2.4 EXISTING LAND USE

Commercial land uses exist mostly along Main Street and State Highway 35. Industrial land uses exist mainly in the northeast portion of the Village generally following La Grandeur Road north of State Highway 35. Residential land uses exist around the periphery of the commercial and industrial areas. Several large campgrounds exist within, and adjacent to, the Village, catering to tourists enjoying tubing on the Apple River and attending music festivals at the Somerset Amphitheater.

# 2.5 FUTURE LAND USE

According to the 2012 Comprehensive Land Use Plan, future land uses will generally follow existing land uses within the existing development areas. In the future development areas land uses will include:

- 1. To the southeast, near the State Highway 35/64 interchange, future development will be mixed use.
- 2. To the northeast, future development will be predominantly industrial.
- 3. To the east, southwest, west and northwest, future development will be predominantly residential.

# **CHAPTER 3 – PARK & RECREATION INVENTORY**

The following chapter documents existing park and recreation facilities within the Village of Somerset. Maps of the village facilities can be found in <u>Appendix A</u>.

# 3.1 EXISTING VILLAGE FACILITIES

The Village of Somerset manages eleven existing parks or natural areas:

<u>Name</u>	Acres	<u>Description</u>
Joe Casey Park (River Hills)	0.6	Active parkland with playground.
La Grandeur Natural Area	26.0	Passive parkland with wetlands and woodlands.
		Used for disc golf, hiking and geocaching.
Larry Forrest Memorial Park	11.0	Active parkland with baseball, basketball and
		playground. Restrooms.
Montag/Calleja Park	0.8	Active parkland with playground.
Parnell Prairie Reserve	49.5	Jointly owned with Town of Somerset. Passive
		parkland. Former landfill. Used for hiking and cross
		country skiing.
River Hills Natural Area	7.2	Passive parkland with wetlands and grasslands.
Meadows Park (Somerset	3.5	Three distinct active parklands. One playground.
Meadows)		
Veterans Memorial Park	4.5	Active parkland with Memorial marker, picnic
		shelters, playground, tennis court, basketball.
		Restroom
Village Park	13.0	Active parkland with baseball, volleyball and ice rink.
		Access to Apple River for tubing and boating.
		Restrooms.
Whispering Pines Natural Area	3.6	Passive parkland with wetlands and woodlands.
Whispering Pines North	7.0	Small park with playground and basketball court
Total	126.7	
Total Without Natural Areas	40.4	

Table 5: Existing Village Parkland

# 3.2 PRIVATE FACILITIES

Extensive private recreational facilities exist within the Village of Somerset:

<u>Name</u>	Acres	<u>Description</u>
Somerset Youth Civic Center		Indoor and outdoor hockey facility utilized by
(Arthur Montpetit Community Center)		Somerset Hockey Association
Apple River Campground	68.0	Camping for recreational vehicles and tents.
		Picnic areas. Pools. Apple River tubing.
Float-Rite Park	37.0	Camping for recreational vehicles and tents.
		Picnic areas. Apple River tubing.
Somerset Amphitheater	160	Camping for recreational vehicles and tents.
		Picnic areas. Outdoor concert stages.

Table 6: Existing Private Facilities

# 3.3 SCHOOL & CHURCH FACILITIES

Several semi-private recreational facilities exist within the Village of Somerset:

<u>Name</u>	<u>Acres</u>	<u>Description</u>
School District of Somerset	20.5	Baseball, football, track, soccer, playground.
Campus		
St. Anne's School	5.3	Baseball, soccer, playground.
Christ Lutheran Church	1.0	Softball.

Table 7: Existing School and Church Facilities

# **CHAPTER 4 – ANALYSIS OF DEMAND**

This chapter presents an analysis of how well the Village's existing park and recreational facilities satisfy current needs in the community. The adequacy of the existing park and recreation system are evaluated using the following methods:

- 1. Quantitative Analysis a comparison of existing parkland acreage and population projections versus park and recreational service standards.
- 2. Geographic Analysis An analysis of the geographic distribution of parkland.
- 3. Qualitative Analysis A summary of public input regarding Village Parks gathered through the online community survey.

Sidewalks and trails are analyzed based upon their connections to major traffic generators.

## 4.1 QUANTITATIVE ANALYSIS

One method of determining parkland adequacy is to compare the amount of land set aside for parks and recreational areas. As shown in Table 5, the Village currently has 126.7 acres of parkland, not including private, school and church facilities. This translates to 46.7 acres per 1,000 residents based upon the 2017 population. If one were to ignore the natural areas, the ratio would be 14.9 acres per 1,000 residents.

In 2030, based upon the projected population, the existing parkland (not including natural areas) will drop to 8.3 acres per 1,000 residents.

According to the National Recreation and Park Association, it is recommended that 12 acres of parkland be provided per 1,000 residents. The Village of Somerset currently exceeds this recommendation but by 2030 it will not. Therefore, new parkland must be created as part of future development.

### 4.2 GEOGRAPHIC ANALYSIS

The Quantitative Analysis summarized above does not take into account the location of the park and open space facilities in relation to the resident's homes and workplaces. The National Recreation and Park Association recommends that all residents should live within one-quarter mile of some sort of parkland, within one-half mile of a neighborhood park and within 2 miles of a community park.

The Village of Somerset is currently well served geographically. As new development occurs along the perimeter of the Village, this will erode. Therefore, new parkland must be created as part of future development.

# 4.3 QUALITATIVE ANALYSIS

The Quantitative and Geographic Analysis' above do not take into account the recreational opportunities provided within the parks. In an effort to gauge this, the Village conducted an online community survey. This survey was publicized through the Village of Somerset and School District of Somerset websites and at several Village Board meetings. The results of the survey generally found satisfaction with the amenities provided in the parks. A summary of the survey can be found in <u>Appendix B</u>.

## 4.4 SIDEWALKS AND TRAILS

The Village maintains an extensive sidewalk and trail network. See Maps in <u>Appendix C</u>. Major segments include:

- 1. Sidewalks near Downtown. Sidewalks along Main, Spring, Hud, Garfield, Frances, Depot, Cloutier and Sunrise ensure that residents within a reasonable walking distance of Downtown can access it on foot.
- 2. Sidewalks within recent new development areas including Somerset Meadows, River Hills and Whispering Pines North ensure that residents can traverse their neighborhoods on foot to visit a neighbor or get exercise.
- 3. Sidewalks on Sunrise Drive (County Highway I) and Church Hill Road (State Highway 35) provide safe walking accommodations in highly trafficked areas.
- 4. Trails to/through School District of Somerset Campus provide students with safe routes to school.
- 5. Trails on Laser Drive, Le Grandeur Road and near River Hills ensure residents can travel from their neighborhoods to several major employers on foot or by bicycle.

Major deficiencies within the existing sidewalk and trail network are:

- 1. Lack of trail on Church Hill Road (State Highway 35) north of Main Street. Lack of trail along this segment limits access from Whispering Pines to St. Anne's School and Downtown. The highly trafficked nature of the roadway discourages (or should) on-street pedestrians and bicycling.
- 2. Lack of a trail along State Highway 35 east of Church Hill Road. Lack of a trail along this segment limits access from River Hills to St. Anne's School and Downtown.
- 3. Lack of a trail or sidewalk from Somerset Meadows to Downtown. Lack of a trail or sidewalk has led to people illegally crossing the railroad tracks from Somerset Lane to Depot Street.

Minor deficiencies (or deficiencies that are dependent upon prior resolution of major deficiencies) within the existing sidewalk and trail network are:

- 1. Lack of a sidewalk on Belisle Street from Sunrise Drive to Mackenzie Street.
- 2. Lack of sidewalks on Evergreen Drive from Chris Street to Church Hill Road (State Highway 35). This effectively isolates Whispering Pines from the remainder of the Village on foot.
- 3. Lack of a trail on SMC Drive and Lemire Street from Laser Drive to Aspen Drive. This leaves the ends of the existing Laser Drive and La Grandeur Road Trails dangling and effectively isolates River Hills from the remainder of the Village on foot.
- 4. Lack of a trail on La Grandeur Road from Lemire Street to State Highway 35. This leaves the ends of the existing La Grandeur Road Trail and Rivard Street sidewalk dangling and effectively isolates River Hills from the remainder of the Village on foot.
- 5. Lack of a sidewalk on Parnell and Germain Streets from Spring Street to Frances Street. This limits pedestrian access to Veterans Park.
- 6. Lack of a sidewalk on Acorn Lane and Oak Street from Montag-Calleja Park to Sunrise Drive. This limits pedestrian access to Montag-Calleja Park.

As new development occurs along the perimeter of the Village, sidewalks and trails must be provided within the developments and must connect to existing sidewalks and trails.

# **CHAPTER 5 – GOALS, OBJECTIVES AND POLICIES**

This chapter describes the long range vision for the Village's park and open space system. The long range vision describes the system as it is desired to be in 2023 or sooner.

#### 5.1 GOALS AND OBJECTIVES

- 1. Protect Sensitive Natural Resources:
  - a. Preserve and protect surface waters, wetlands, shorelands and floodplains.
  - b. Maintain existing natural areas and use for passive recreation and educational purposes.
- 2. Enhance Access to Natural Resources:
  - a. Acquire additional parklands.
  - b. Provide passive recreational opportunities.
  - c. Conserve and promote natural areas and habitats.
- 3. Protect and enhance sites of cultural or historical significance:
  - a. Maintain historical identity and links to the past.
  - b. Provide educational activities.
- 4. Provide quality park facilities and a variety of recreational opportunities and experiences to meet the needs of the community's residents:
  - a. Create active and passive recreational opportunities for all ages and abilities.
  - b. Develop parks in areas where there are residential concentrations.
- 5. Minimize park maintenance costs:
  - a. Ensure quality recreational opportunities in the future.
- 6. Expand Sidewalk and Trail System:
  - a. Provide safe passage from residential areas to traffic generators (parks, schools, public buildings, commercial).
  - b. Provide sidewalks and/or trails along highly trafficked streets and highways.
  - c. Provide connectivity to other sidewalks and trails.

## 5.2 POLICIES

- 1. The Village strives to ensure that most residents are within one-quarter mile of some sort of parkland and that at least 12 acres of parkland are provided per 1,000 residents.
- 2. The Village requires that residential developments dedicate one acre of parkland for every 33 (Revised from 75 in April 2018) residential units as a condition of approval of new developments as per Village Code 14-1-81-(b).
- 3. The Village coordinates park and open space planning with civic organizations, Town of Somerset, St. Croix County and State of Wisconsin to enhance regional recreational opportunities and prevent duplication of facilities.
- 4. The park and recreation system should provide opportunities for all persons regardless of race, creed, age, sex or economic status. Special efforts should be made to provide for easy access to, and use of, all facilities by the elderly, ill and handicapped, very young, and other less mobile groups in the community.
- 5. Facilities should be centrally located within the area that they are intended to serve and must have safe and adequate access, and be distributed so that all persons in the community can be served.
- 6. Land acquired for use as parks should be suitable for the specific intended purpose and, when possible, for multiple uses.
- 7. The design of individual parks should be as flexible as possible to reflect the changing patterns of recreational needs in a given service area.
- 8. Citizen involvement in the recreation and open space decision-making should be encouraged.
- 9. Facility development must be reviewed with safety in mind, adhering to accepted standards prior to installation.
- 10. All park names must be reviewed and approved by the Village Board. Names should be purposeful, symbolic, uncontroversial and must fall within one of the following classifications:
  - a. Places or Features Natural phenomenon, recognizable area, neighborhood, animal or plant.
  - b. Historic Events military battles, discoveries, explorations or community development.
  - c. Person's Name large donors, local military heroes, national officials, state officials, local officials. Generally, names should not be that of a living person.
  - d. Great Causes ecological, friendship, independence or peace.

# **CHAPTER 6 – RECOMMENDATIONS**

The analysis outlined in Chapter 4 reveals the need for improvements to existing facilities as well as acquisition and development of new sites for future recreational use. The recommendations of this plan are divided into four major sections:

- 1. Recommendations for Existing Parks
- 2. Recommendations for New Parks
- 3. Recommendations for Sidewalks and Trails
- 4. Miscellaneous recommendations

The timeline for completion of the recommendations will likely, due to budgetary restraints, exceed the length of this plan's duration. Many of the recommendations regarding New Parks will be coordinated with the annexation and/or approval of development proposals which will be entirely dependent upon development demand.

## 6.1 EXISTING PARKS

Enhancing the park system generally means adding new park facilities to them. The Village must simultaneously commit to maintaining the existing park system in a satisfactory condition by providing sufficient funds for operations. The budget should include funding for the following items:

- 1. Maintaining and replacing existing equipment as needed.
- 2. Maintaining the landscaping (i.e. mowing) in good condition.
- 3. Providing sufficient resources in support of recreational programs.
- 4. Maintaining safe and accessible environment at all parks.

The following specific upgrades are recommended in existing parks:

#### 6.1.1 **ALL PARKS**

The following improvements are recommended for all Village Parks:

- 1. Research, survey and monument park boundaries to clearly delineate public and private lands. If discrepancies exist, attempt to resolve them with the adjacent landowner(s).
- 2. Develop and install standard wayfinding signage to direct users from major roadways to each park.
- 3. Develop and install standard monument signage at all parks.

# 6.1.2 **JOE CASEY PARK (RIVER HILLS)**

Add additional play equipment and/or a half basketball court to provide additional activities.

#### 6.1.3 RIVER HILLS NATURAL AREA

Formalize a walking trail from Plum Tree Lane to Aspen Drive with signage and mowing.

### 6.1.4 La Grandeur Natural Area

Construct a mountain bike trail. Potential resources might include School District of Somerset, International Mountain Bike Association (IMBA), St. Croix Valley Youth Mountain Bike Club (Hudson), Wolly Bike Club (St. Croix Falls), and Kinnickinnic Off-Road Cyclists (River Falls).

#### 6.1.5 Larry Forrest Memorial Park

Pave and stripe parking lot. Upgrade bathroom with commercial-grade fixtures. Add concrete pads under bleachers.

#### 6.1.6 **MEADOWS PARK**

Reinstall benches at proper height/angle. Construct paved trail around pond.

### 6.1.7 **Montag-Calleja Park**

Remove some trees to open up park.

#### 6.1.8 **PARNELL PRAIRIE**

Construct a dog park with perimeter fencing, "dog lock" double gate entry, maintenance gate and trash receptacle.

## 6.1.9 **VETERANS PARK**

Construct paved trail from bathroom to basketball/tennis court. Convert one tennis court to two pickleball courts. Upgrade bathroom with commercial grade fixtures.

#### 6.1.10 VILLAGE PARK

Improve access to northwest baseball field. Reconstruct roadway to, and within, the lower park. Begin planning for improvements to east riverbank area. Begin discussions regarding future of the upper park (i.e. need this remain gravel or could it be converted to turf?).

## 6.1.11 WHISPERING PINES NORTH AND WHISPERING PINES NATURAL AREA

Maintain as-is.

# 6.2 New Parks

As shown in Figure 1, and discussed in Chapter 4, existing development areas are generally well served. However, if land becomes available that would enable the Village to improve park availability, particularly land along the Apple River or other environmentally sensitive areas, the Village should consider acquisition on a case by case basis.

It is recommended that parkland dedication requirement of Village Code 14-1-81-(b) be reviewed. Based upon an average occupancy of 2.5 people per household, the present requirement of dedication of 1 acre of parkland for every 75 residential units would result in approximately 5.3 acres of parkland per 1,000 people. This is less than half of the ratio recommended by the National Recreation and Park Association (see Section 4.1). It is recommended that the parkland dedication requirement be increased to 1 acre per 33 residential units. This would work out to 12.1 acres per 1,000 residents, which meets the recommended ratio. (Because of this recommendation, Village Code was revised in April 2018.)

In certain cases, particularly where the new development area is well served by existing parks and/or the land is generally not suitable for parkland, the Village may permit developers to satisfy parkland requirements by paying fees-in-lieu. The Village Board should take care not to accept fees-in-lieu when it would leave a neighborhood underserved by parkland.

The following specific parkland needs are noted in future development areas:

#### 6.2.1 East Future Development Area

This area includes the expansion of River Hills and development around the State Highway 35/64 interchange (some of which would require annexation). These areas are a significant distance from existing Neighborhood Parks. Therefore, a Neighborhood Park is desired in this vicinity. In addition, Mini-Parks should be provided within one-quarter mile of all residential units.

#### 6.2.2 SOUTHWEST FUTURE DEVELOPMENT AREA

This area includes the expansion of Somerset Meadows around the School District of Somerset Campus. These areas are a significant distance from existing Neighborhood Parks. Therefore, a Neighborhood Park is desired in this vicinity. In addition, Mini-Parks should be provided within one-quarter mile of all residential units.

### 6.2.3 NORTH FUTURE DEVELOPMENT AREA

This area includes expansion of the Village to the north (some of which will require annexation). These areas are a significant distance from existing Community Parks. Therefore, a Community Park is desired in this vicinity. In addition, Mini-Parks should be provided within one-quarter mile of all residential units.

# 6.3 SIDEWALKS AND TRAILS

Sidewalks and trail improvements are highly capital intensive. Therefore it is necessary to prioritize improvements:

### 6.3.1 **Greatest Need**

Projects which are considered "Greatest Need" should commence planning within 1-2 years of the adoption of this plan. However, implementation will require coordination with other stakeholders including WisDOT and/or adjacent landowners which may delay implementation. Highest priority improvements are:

- 1. Construct trail along Church Hill Road (State Highway 35) north of Main Street. This trail would improve access from Whispering Pines to St. Anne's School and Downtown. Coordinate with proposed WisDOT project.
- Construct trail along State Highway 35 east of Church Hill Road. This trail would improve access from River Hills to St. Anne's School and Downtown. Coordinate with proposed WisDOT project.
- 3. Study best route to provide sidewalk or trail connection from Somerset Meadows to Downtown. May consider sidewalk or trail along Business State Highway 64, formal atgrade pedestrian crossing or pedestrian bridge over the Railroad tracks.

### 6.3.2 **HIGH PRIORITY**

High priority recommendations should commence planning 3-5 years from the adoption of this plan. However, implementation will require coordination with other stakeholders including WisDOT and/or adjacent landowners which may delay implementation. Moderate priority improvements are:

- 1. Construct sidewalk on Belisle Street from Sunrise Drive to Mackenzie Street.
- 2. Construct sidewalks on Parnell and Germain Streets from Spring Street to Frances Street.
- 3. Construct sidewalks on Acorn Lane and Oak Street from Montag-Calleja Park to Sunrise Drive.
- 4. Construct sidewalk on Evergreen Drive from Chris Street to Church Hill Road (State Highway 35). This would connect Whispering Pines to the Church Hill Trail (see 6.3.1, above).
- 5. Construct trails on SMC Drive and Lemire Street from Laser Drive to Aspen Drive. This would connect River Hills to the existing Laser Drive and La Grandeur Road Trails and complete the east/west backbone through the industrial park.
- 6. Construct trail on La Grandeur Road from Lemire Street to State Highway 35. This would connect the existing La Grandeur Road Trail to the proposed State Highway 35 Trail (see 6.3.1, above). This would complete the north/south backbone through the industrial park.

### 6.3.3 **PLANNED**

As new development occurs along the perimeter of the Village sidewalks and trails must be provided within the developments in accordance with Village Code 14-1-55. These sidewalks and trails must be extended to connect to existing sidewalks and trails which will, from time to time, require extension of sidewalks and trails along existing roadways or in easements dedicated for this purpose.

# **CHAPTER 7 – IMPLEMENTATION**

This chapter summarizes tools and mechanisms that the Village can use to fund implementation of the park, sidewalk and trail recommendations discussed in Chapter 6.

#### 7.1 TOOLS AND MECHANISMS TO FUND IMPLEMENTATION

Maintenance and operational expenses of the Village's Parks is generally funded through property taxes and user fees. As the park system grows, the need to increase funding to meet the basic maintenance needs and operational costs will also grow. Often there are insufficient funds to undertake major capital improvements. There are a variety of potential funding sources to assist with up-front capital costs:

### 7.1.1 **GRANT PROGRAMS**

An important source of funding is grant programs offered by state and federal agencies, especially the Wisconsin Department of Natural Resources and Wisconsin Department of Transportation. The following are common state and federal park and trail grant programs:

- Land and Water Conservation Fund (LAWCON). Administered by WisDNR. 50% local match required. Mainly used for acquiring land for, and constructing, public outdoor recreation facilities.
- 2. Recreational Trails Program. Administered by WisDNR. 50% local match required. Mainly used for acquiring land for, and constructing, trails and trailhead facilities.
- 3. Urban Forestry. Administered by WisDNR. 50% local match required, maximum \$25,000. Mainly used for developing urban forestry plan, training village forester, conducting street tree inventory.
- 4. Knowles-Nelson Stewardship Program. Administered by WisDNR. 50% local match required. Mainly used for parkland acquisition.
- 5. Transportation Alternatives Program. Administered by WisDOT. 20% local match required. Mainly used for safe routes to schools.

### 7.1.2 COMMUNITY FUNDRAISING & VOLUNTEER GROUPS

Community groups and civic organizations are sometimes willing to organize fundraising efforts to assist with these costs. In addition, they may be able to marshal volunteer labor to assist with small development projects such as trail creation or playground installation. Local businesses support should be sought.

## 7.1.3 **501(C)3 FOUNDATION**

The Village can set up an endowment fund as an additional means to provide continual financial support for park acquisition and development. An endowment fund works like a permanent savings account. The amount individuals give is never spent. Only the interest income is spent thereby providing a continual source of funding. Gifts to an endowment fund may be tax deductible.

## 7.1.4 TAX INCREMENT FINANCING

As part of a broader plan to redevelop an area, the Village can use tax increment financing to assist with parkland or trail acquisition and development. There are some limitations to what revenues from a TIF can be used to pay for, generally the cost of constructing public buildings, such as restrooms, cannot be funded with TIF.

#### 7.1.5 New Development Parkland Dedication

Village Code 14-1-81 requires parkland dedication as a condition of new development. In general, development of new parkland beyond site grading is the responsibility of the Village although this can be negotiated as part of the Development Agreement with the developer.

In certain cases, particularly where the new development area is well served by existing parks and/or the land is generally not suitable for parkland, the Village may permit developers to satisfy parkland requirements by paying fees-in-lieu. The Village Board should take care not to accept fees-in-lieu when it would leave a neighborhood underserved by parkland.

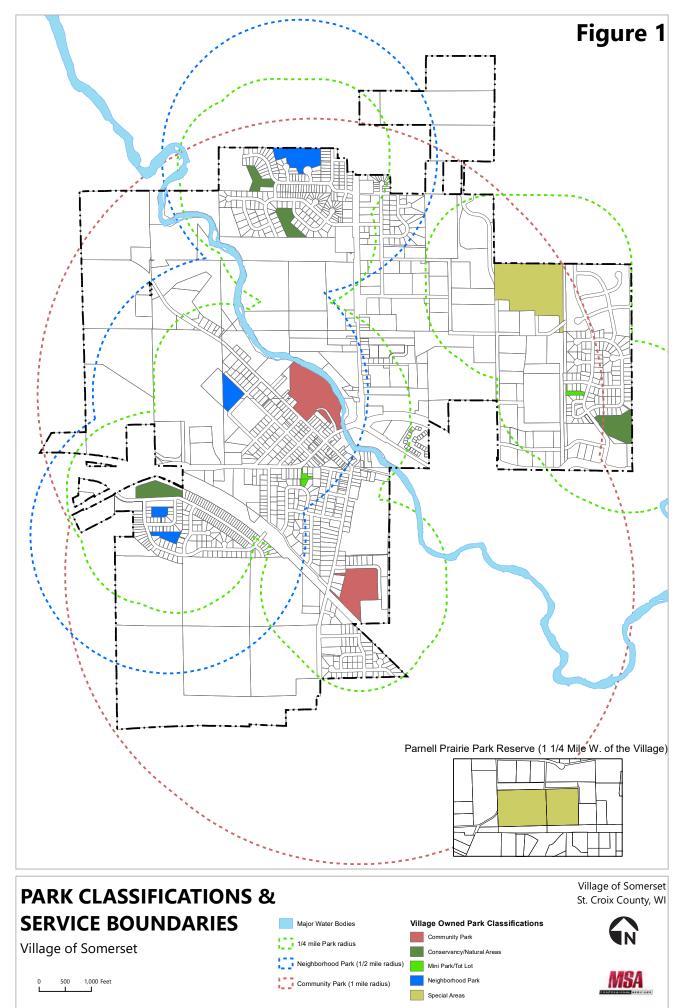
## 7.1.6 **NEW DEVELOPMENT SIDEWALKS AND TRAILS**

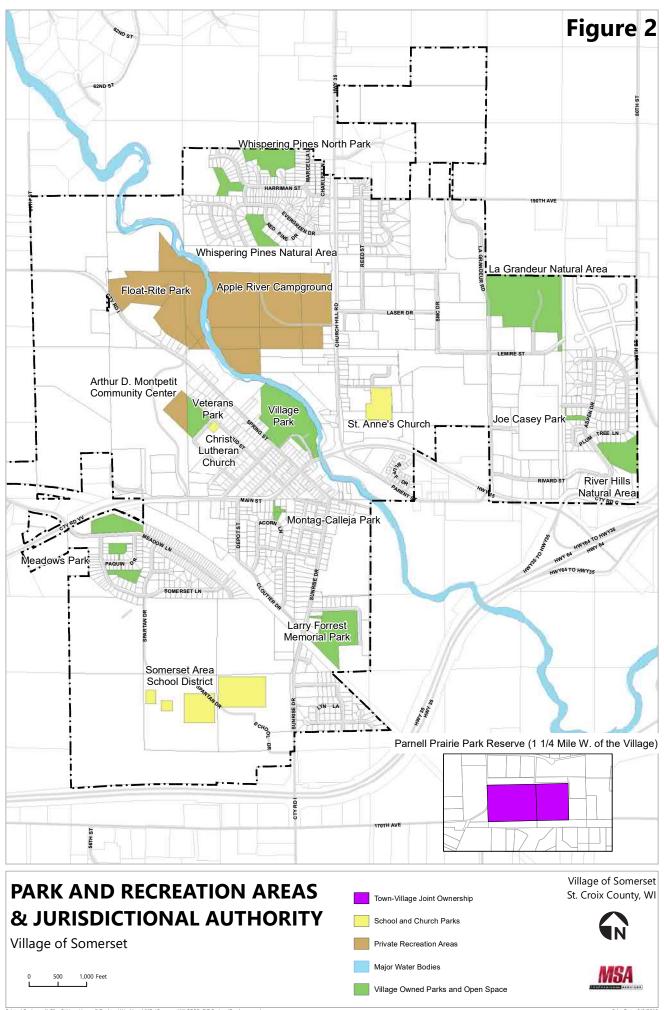
As new development occurs along the perimeter of the Village, sidewalks and trails must be provided within the developments in accordance with Village Code 14-1-55. These sidewalks and trails must be extended to connect to existing sidewalks and trails that will, from time to time, require extension of sidewalks and trails along existing roadways or in easements dedicated for this purpose.

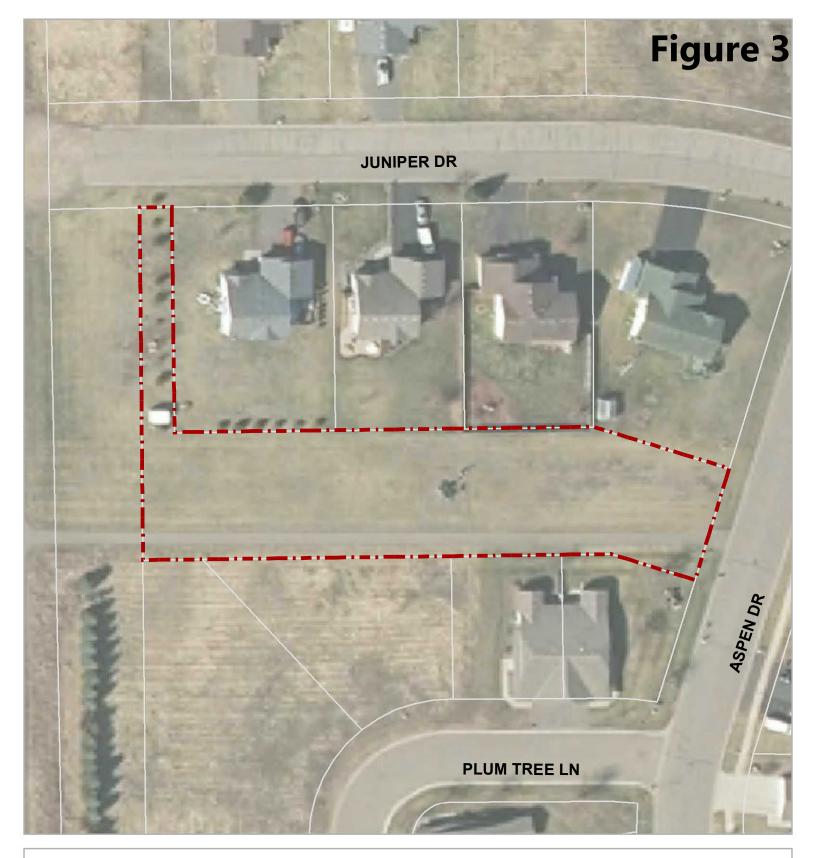
APPENDIX A

Park Maps

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# **JOE CASEY PARK**

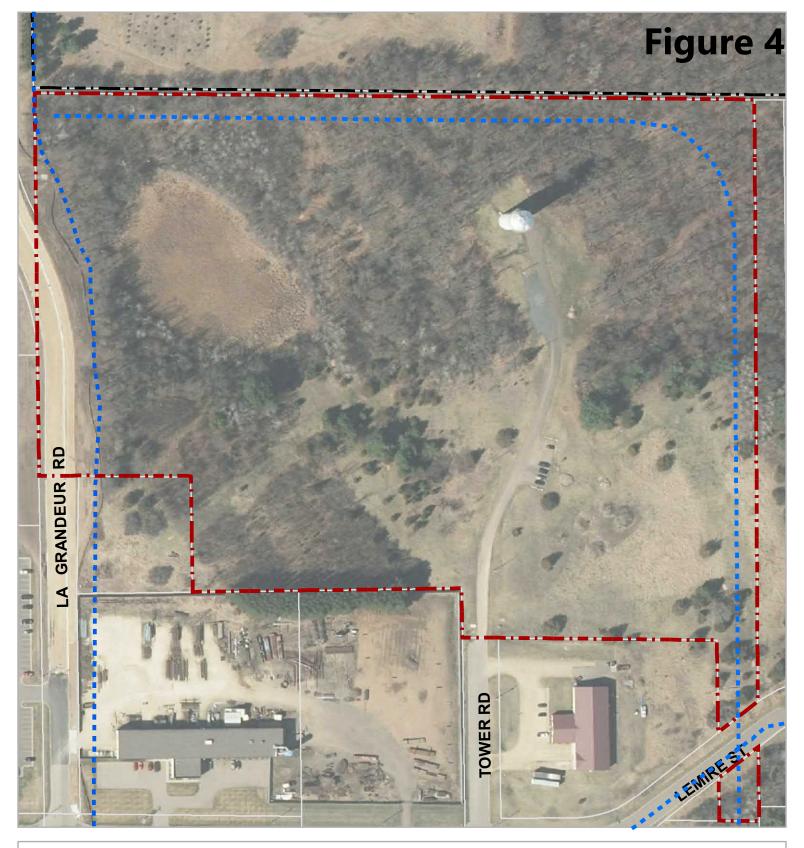
Village of Somerset St. Croix County, WI



Park Boundary

0 25 50 75 100 Fee:





# LA GRANDUER NATURAL AREA

Village of Somerset St. Croix County, WI



Village of Somerset Boundary

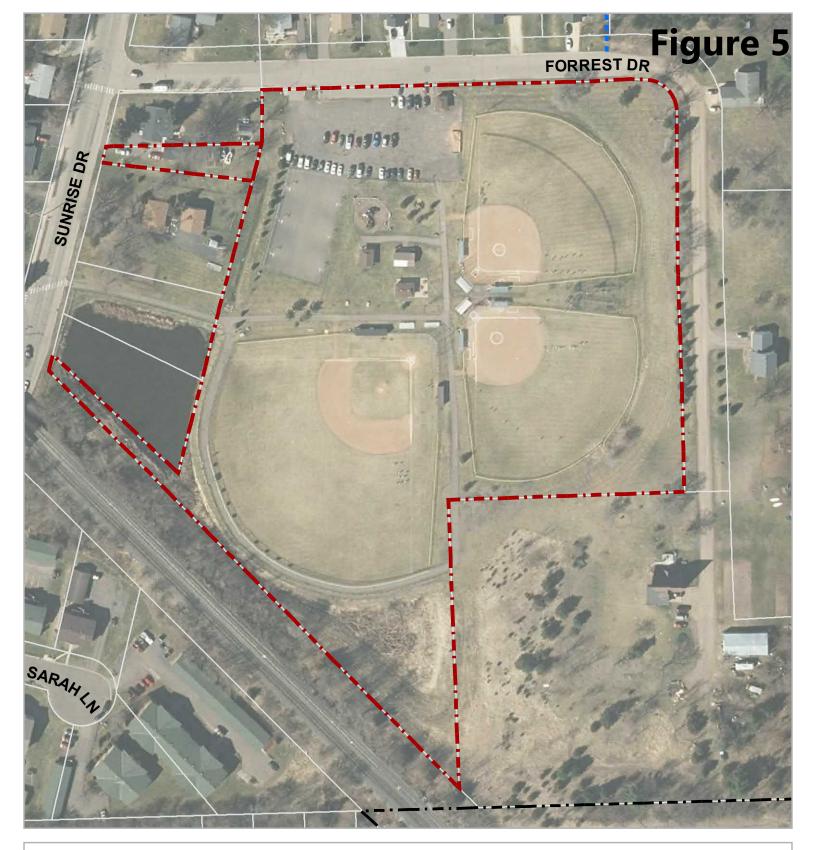




Park Boundary

300 150





# LARRY FORREST MEMORIAL PARK

Village of Somerset St. Croix County, WI



Village of Somerset Boundary



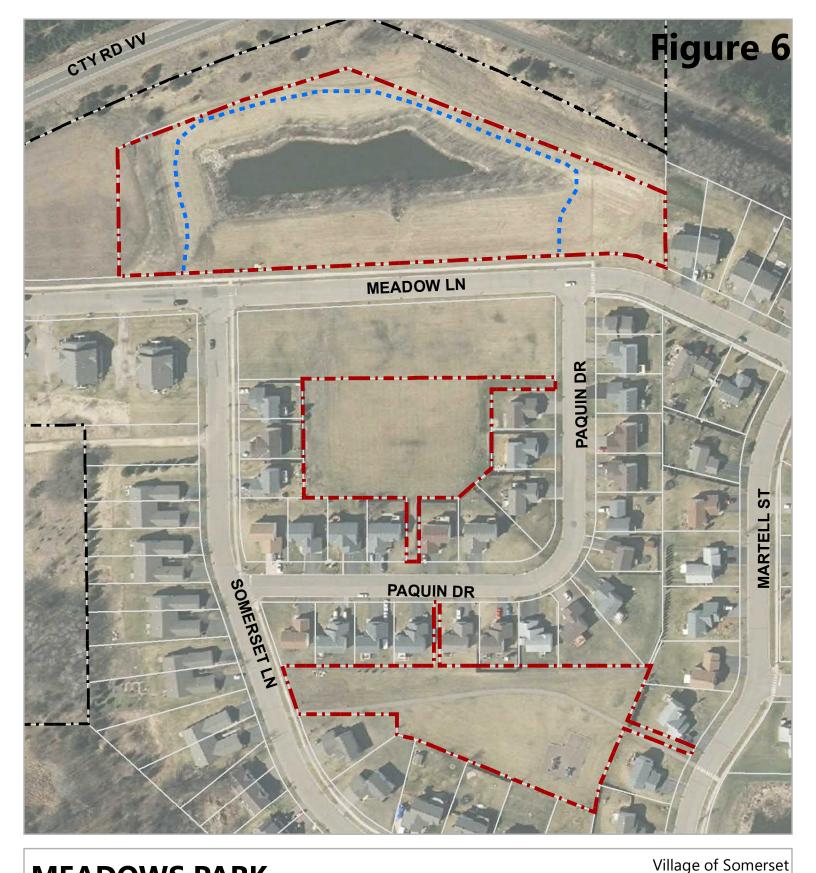
**Trails** 



Park Boundary

200 150





# **MEADOWS PARK**

Village of Somerset Boundary

**Trails** 

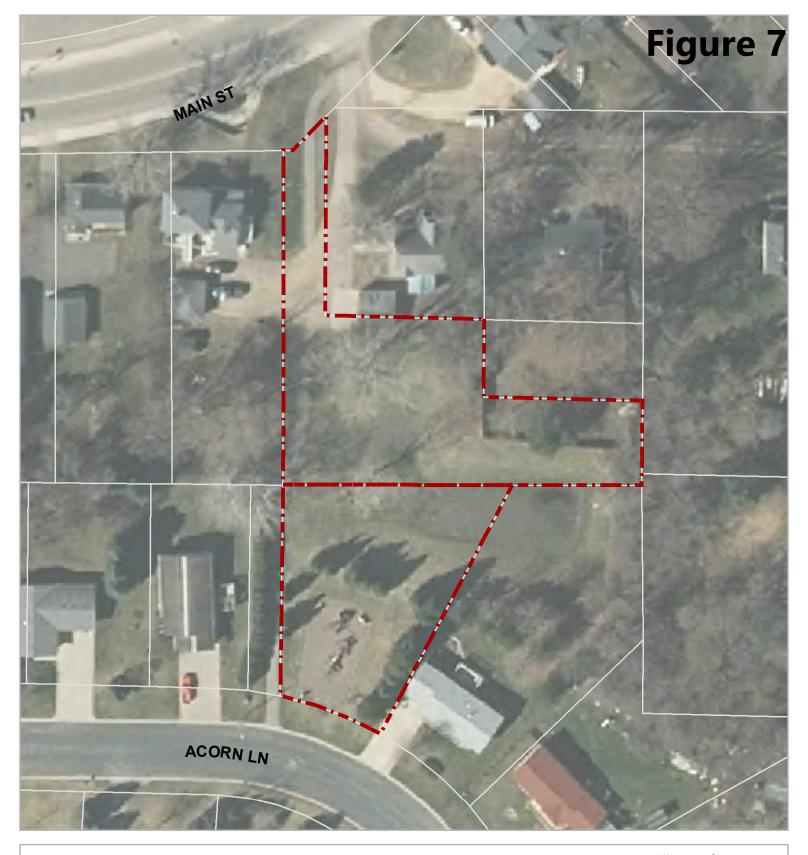


St. Croix County, WI

Park Boundary

100 150 200





# **MONTAG-CALLEJA PARK**



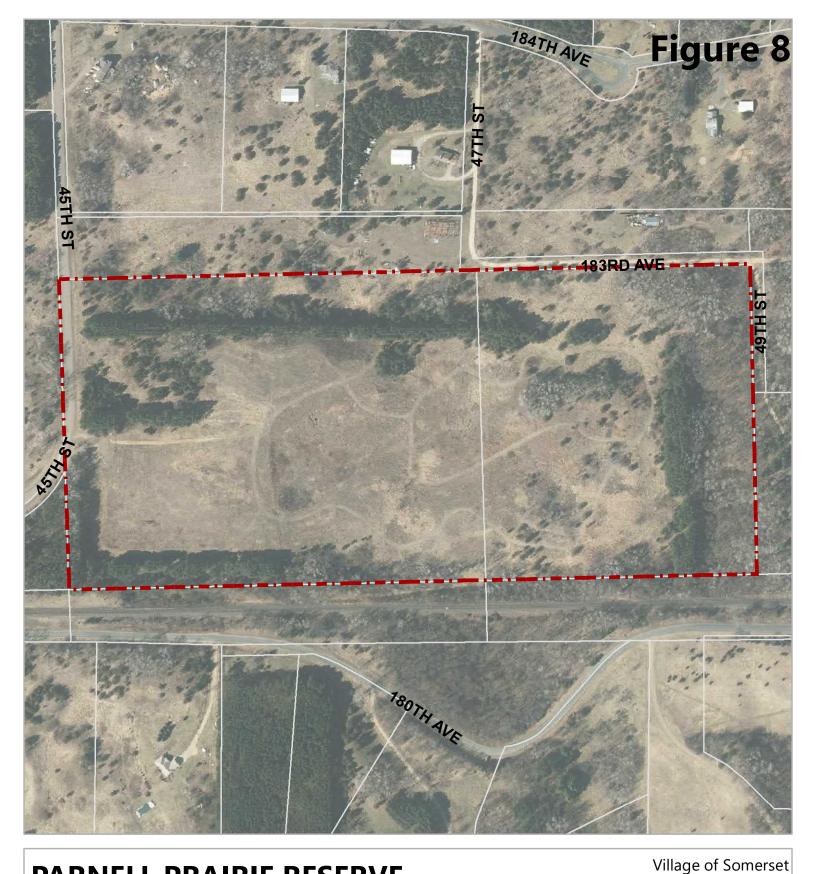
Village of Somerset Boundary



Village of Somerset St. Croix County, WI



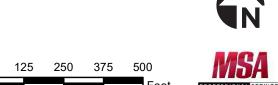


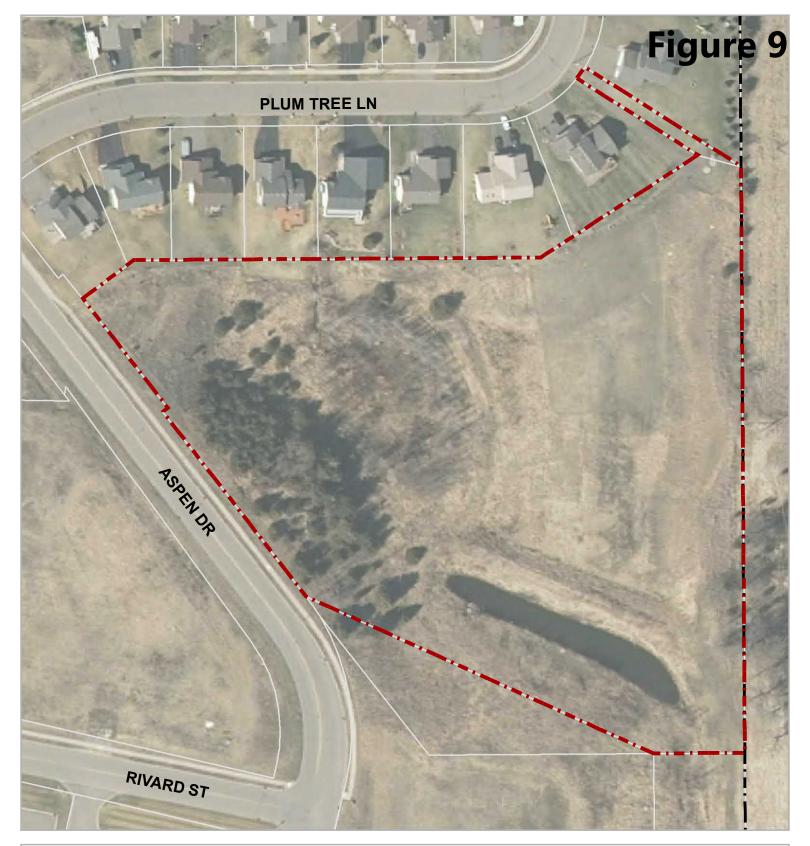


# **PARNELL PRAIRIE RESERVE**

St. Croix County, WI







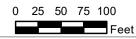
### **RIVER HILLS NATURAL AREA**



Park Boundary



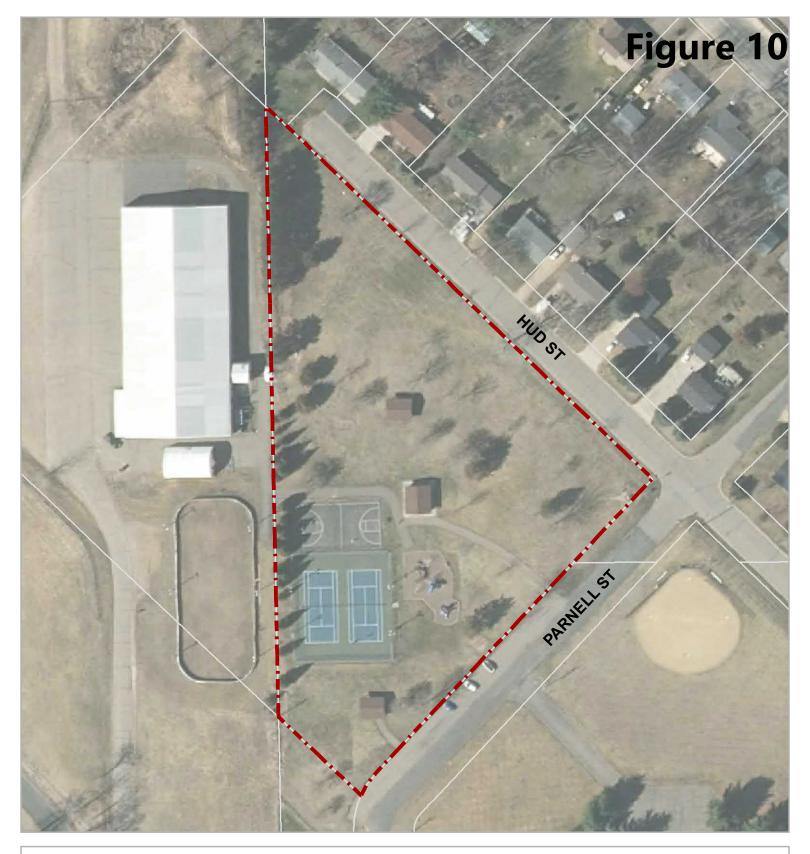
Village of Somerset Boundary



Village of Somerset St. Croix County, WI







### **VETERANS PARK**



Village of Somerset Boundary

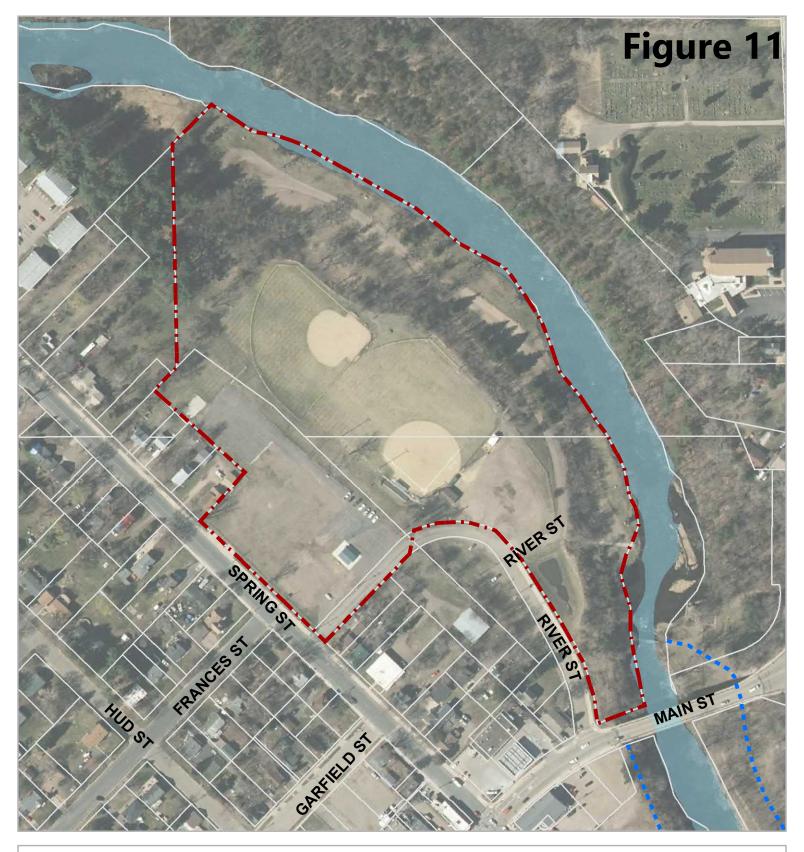


Park Boundary

Village of Somerset St. Croix County, WI







## **VILLAGE PARK**



Park Boundary

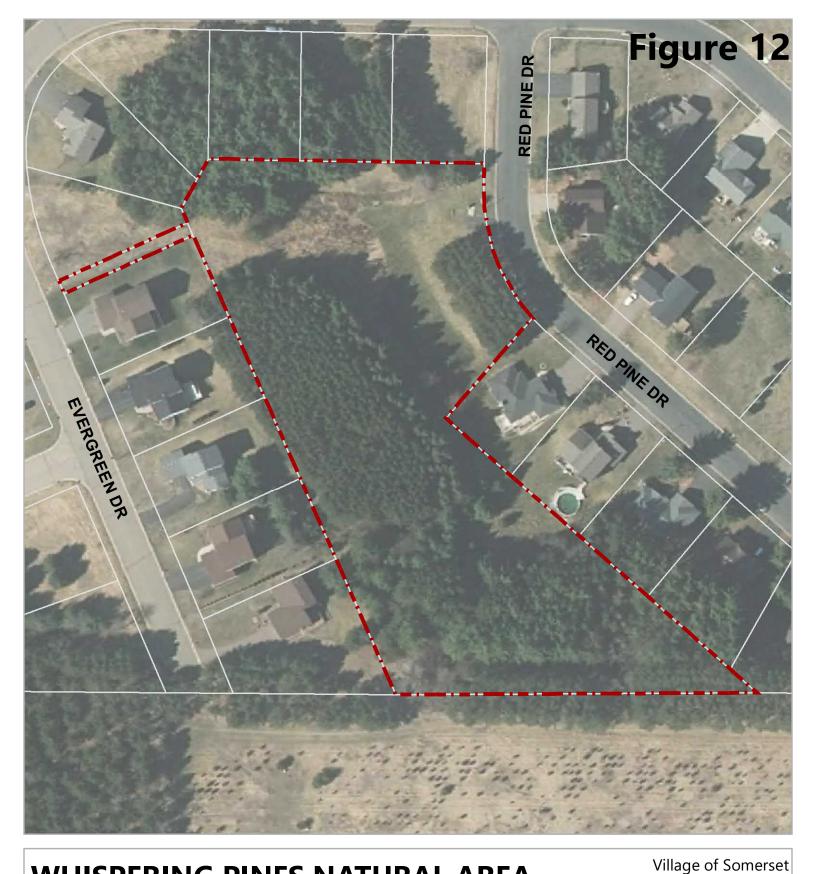


Village of Somerset Boundary

Village of Somerset St. Croix County, WI







### WHISPERING PINES NATURAL AREA

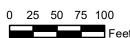
St. Croix County, WI



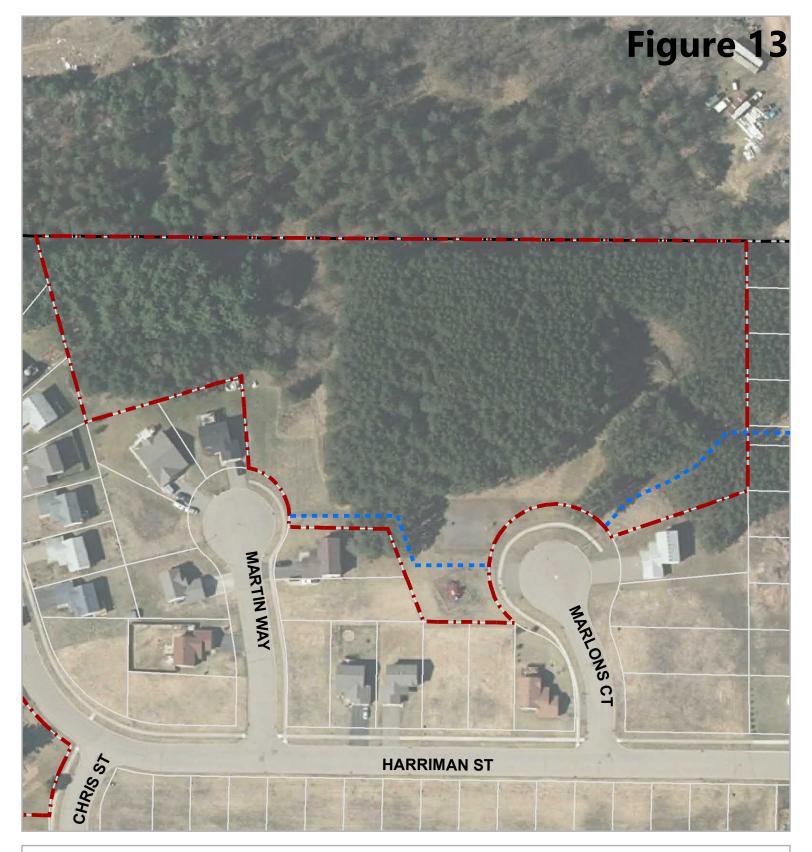
Park Boundary



Village of Somerset Boundary







### WHISPERING PINES NORTH PARK

Village of Somerset St. Croix County, WI



Village of Somerset Boundary



Park Boundary



**Trails** 





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APPENDIX B

Community Survey

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#### **MEMO**

To: Public Works Committee

Robert Gunther, Director of Public Works

From: David Schofield

Subject: CORP Public Input Survey

**Date:** January 10, 2018

This memo summarizes the Public Input Survey that was completed for the Comprehensive Outdoor Recreation Plan (CORP) update. The survey was posted on the Village and School District websites from November 15th, 2017 through January 2<sup>nd</sup>, 2018. 51 responses were received. A copy of the survey results are attached.

My summary of the survey is as follows:

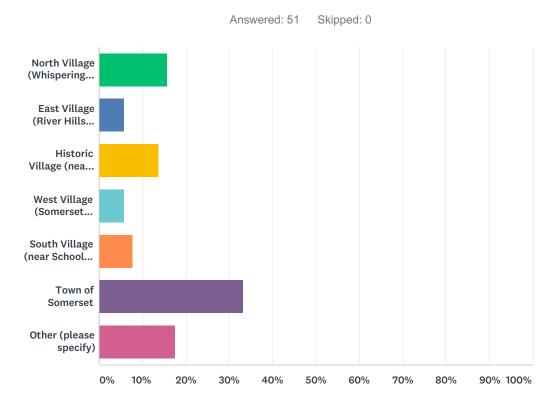
- 1. We received a pretty good distribution of responses, as shown in Question #1. Quite a few were from folks outside of the Village including the Town of Somerset, Town of Star Prarie, Town of Farmington, Gilbert Arizona(?).
- 2. Three parks including Larry Forrest Memorial Park (78%), Veterans Park (61%) and Village Park (55%) appear to get the most use, as shown in Question #2. Parnell Prairie was more used than I anticipated (16%). Please note that the question allowed people to check all parks that they use so the total does not add up to 100%.
- 3. Many different amenities appear to be used, as shown in Question #3. Playgrounds (63%) were the most popular, followed by Walking Trails (43%), Baseball/Softball Fields (43%) and Picnic Shelters (41%). Please note that the question allowed people to check all parks that they use so the total does not add up to 100%.
- 4. Several amenities were desired, as shown in Question #4. Dog Park (42%), Walking Trails (42%) and Mountain Bike Trails (38%) were the most popular. Pickleball (18%) was less desired than I anticipated. Please note that the question allowed people to check all parks that they use so the total does not add up to 100%.

- 5. There seems to be consensus that three parks including Village Park (24%), Larry Forrest Memorial Park (18%) and Veterans Park (16%) require the most attention as shown in Ouestion #6.
- 6. There was little consensus about which parks were in great shape as they are, as shown in Question #7.
- 7. Very good (but difficult to summarize) responses were obtained from Question #5 and Question #8.

#### Recommendations:

- 1. Consider posting the updated Village Parks Map (to be updated with this CORP Update) prominently at Village Hall and on the Village Website.
- 2. Consider standardizing and installing wayfinding signage to direct users from main roadways to the parks.
- 3. Consider standardizing and installing monument signage at all parks/natural areas.
- 4. Consider focusing major near-term efforts on Larry Forrest Memorial Park, Veterans Park and Village Park.
- 5. Consider minor repairs to other parks. For example, several comments were received regarding adjusting the height of park benches. This could be taken care of relatively easily and would show survey respondents that the Village has taken their input seriously.
- 6. Consider creating a Dog Park with perimeter fencing and gates.
- 7. Consider promoting the creation of a mountain bike group and giving them permission to build trails in one or more of the natural areas.

### Q1 Where do you live?

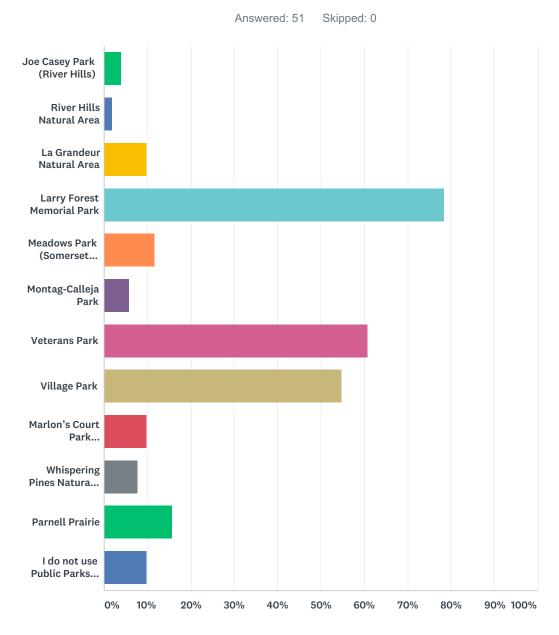


ANSWER CHOICES	RESPONSES	
North Village (Whispering Pines, Reed Street, Timberlane Drive, etc.)	15.69%	8
East Village (River Hills, Bluff Drive, etc.)	5.88%	3
Historic Village (near St. Anne's or Main Street)	13.73%	7
West Village (Somerset Meadows)	5.88%	3
South Village (near School Campus)	7.84%	4
Town of Somerset	33.33%	17
Other (please specify)	17.65%	9
TOTAL		51

11/19/2017 7:57 AM

Where do you live?
Other (please specify)
90 <sup>th</sup> street
12/11/2017 1:42 PM
Gilbert, Arizona
12/10/2017 12:41 AM
1
12/9/2017 8:32 PM
East of Somerset
12/7/2017 9:36 AM
Farmington Twp, Open enroll to Somerset Schools
11/29/2017 2:50 PM
Town of Star Prairie
11/25/2017 3:34 AM
Garfield St
11/21/2017 8:30 AM
Star Prairie Township
11/19/2017 11:41 PM
Town of Star Prairie

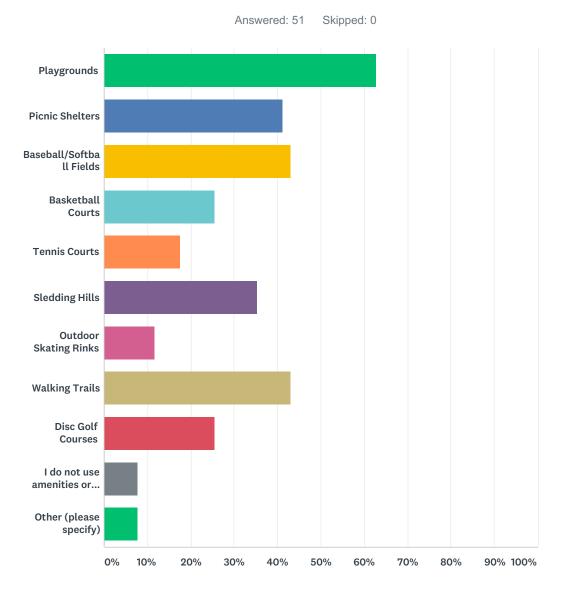
## Q2 Which Parks do you and your family use on a regular basis? (Select all that apply)



ANSWER CHOICES	RESPONSES	
Joe Casey Park (River Hills)	3.92%	2
River Hills Natural Area	1.96%	1
La Grandeur Natural Area	9.80%	5
Larry Forest Memorial Park	78.43%	40
Meadows Park (Somerset Meadows)	11.76%	6
Montag-Calleja Park	5.88%	3
Veterans Park	60.78%	31

Village Park	54.90%	28
Marlon's Court Park (Whispering Pines)	9.80%	5
Whispering Pines Natural Area	7.84%	4
Parnell Prairie	15.69%	8
I do not use Public Parks in the Village of Somerset	9.80%	5
Total Respondents: 51		

## Q3 What parks and recreation amenities and facilities do you currently use? (Select all that apply)



ANSWER CHOICES	RESPONSES	
Playgrounds	62.75%	32
Picnic Shelters	41.18%	21
Baseball/Softball Fields	43.14%	22
Basketball Courts	25.49%	13
Tennis Courts	17.65%	9
Sledding Hills	35.29%	18
Outdoor Skating Rinks	11.76%	6
Walking Trails	43.14%	22
Disc Golf Courses	25.49%	13

I do not use amenities or facilities	7.84%	4
Other (please specify)	7.84%	4
Total Respondents: 51		

What parks and recreation amenities and facilities do you currently use? (Select all that apply)

Other (please specify)

1

12/9/2017 8:32 PM

Picnic tables down by the river

12/7/2017 9:36 AM

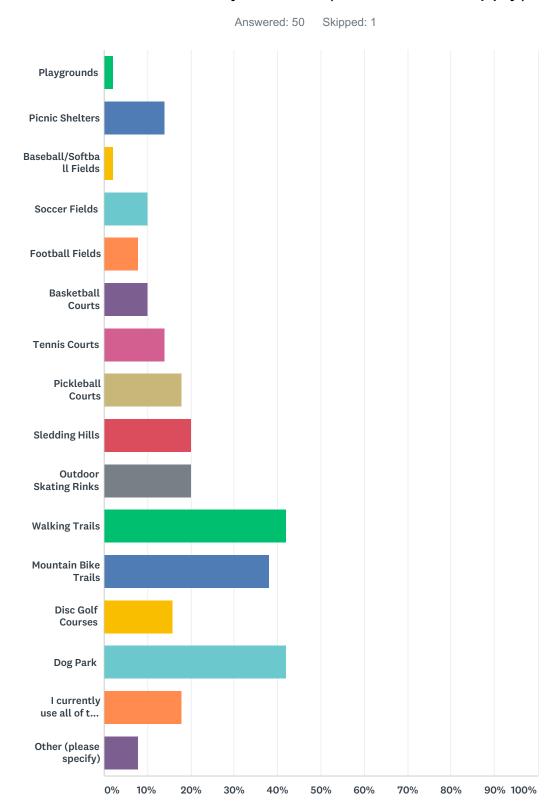
Benches

12/5/2017 6:37 AM

We just moved here.

11/17/2017 10:52 AM

## Q4 What parks and recreation amenities and facilities would you like to use, but currently do not? (select all that apply)



ANSWER CHOICES RESPONSES

Playgrounds	2.00%	1
Picnic Shelters	14.00%	7
Baseball/Softball Fields	2.00%	1
Soccer Fields	10.00%	5
Football Fields	8.00%	4
Basketball Courts	10.00%	5
Tennis Courts	14.00%	7
Pickleball Courts	18.00%	9
Sledding Hills	20.00%	10
Outdoor Skating Rinks	20.00%	10
Walking Trails	42.00%	21
Mountain Bike Trails	38.00%	19
Disc Golf Courses	16.00%	8
Dog Park	42.00%	21
I currently use all of the facilities and amenities that I would like to use.	18.00%	9
Other (please specify)	8.00%	4
Total Respondents: 50		

What parks and recreation amenities and facilities would you like to use, but currently do not? (select all that apply)

Other (please specify)

Benches at playground

12/19/2017 8:13 PM

1

12/9/2017 8:32 PM

Benches in the Meadows. Need toilet. Need shade trees

12/5/2017 6:37 AM

Skateboard park

11/19/2017 7:57 AM

# Q5 What changes would be required for you to make use of the amenities and facilities that you would like to use but currently do not use?

Answered: 33 Skipped: 18

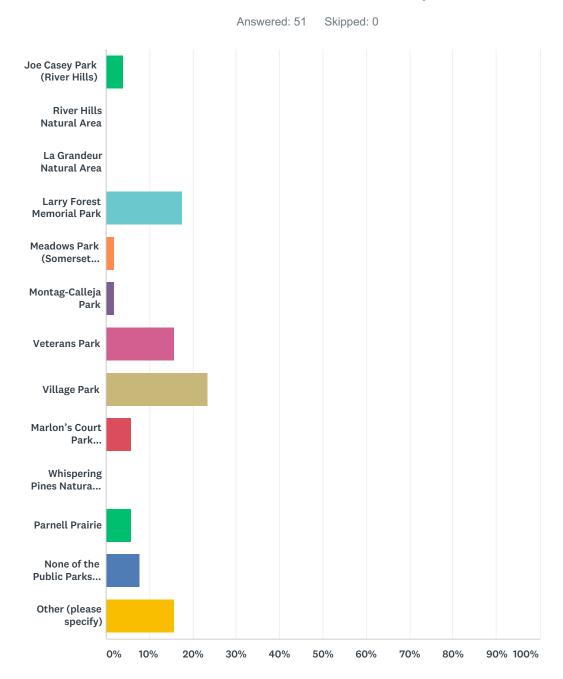
#	RESPONSES	DATE
1	Signage. I didn't know there were natural areas to walk through.	12/22/2017 6:23 AM
2	Bike paths to/around parks to make them safe to get to.	12/20/2017 11:59 AM
3	Benches need to be lowered and straightened at Meadows. Updated at Larry Forrest.	12/19/2017 8:13 PM
4	Cleaner	12/12/2017 1:40 PM
5	no mores surveys	12/11/2017 1:42 PM
6	have a dog park	12/11/2017 12:58 PM
7	Do we have a mountain bike trail? I am not aware of one.	12/10/2017 1:47 PM
8	more frequent cleaning of the parks. I also notice large groups of thugs on the bike trails and that made me feel uneasy. Please add BBQ pits at the parks so my family can have cookouts and enjoy the parks.	12/10/2017 12:41 AM
		10/0/0017 0 00 PM

12/9/2017 8:32 PM

10	Handicap accessible	12/7/2017 9:36 AM
11	Add in the amenities listed in this survey that don't currently exist. I would like to see Parnell Prairie more developed starting with cross country ski trails	12/7/2017 9:11 AM
12	It's all up to me. I need to get the parks map in hand and head out.	12/6/2017 3:52 PM
13	They would need to be developed	12/6/2017 2:54 PM
14	not applicable	12/5/2017 2:29 PM
15	to pick up trash and keeping this town clean as i can be	12/5/2017 12:10 PM
16	Benches need to be lowered in the Meadows. They sit too high and lean back too far.	12/5/2017 6:37 AM
17	The amenities I would like to use are not currently available such as a mountain bike course and pickle ball court. They would to be built.	12/2/2017 11:18 AM
18	biking trail would need to be more accessible, currently I'm unaware of Somerset having a dog park. I would use parks more often if i knew more about what our town had to offer and where the parks are located.	12/1/2017 2:30 AM
19	Dog park at Parnell need to be established. Bike trail and walking trails need to be established	11/30/2017 6:15 AM
20	I am unsure which park contains which amenity	11/29/2017 2:50 PM
21	Dog park	11/28/2017 8:09 PM
22	Swings at Larry forest park	11/28/2017 7:43 AM
23	We have a dog park? Where? Also, need many more walking trails!	11/27/2017 9:25 AM

24	Would like to see lights installed for baseball/softball @ Larry Forrest .	11/25/2017 3:34 AM
25	Add an amphithetre to one of our parks for outdoor entertainment opportunites.	11/24/2017 12:11 PM
26	Not sure if pickle ball is available	11/22/2017 5:01 PM
27	No changes	11/21/2017 11:22 AM
28	new stuff to make more fun and more advertising for these places	11/20/2017 1:21 PM
29	more sidewalks - There should be a sidewalk connecting Whispering Pines to town.	11/20/2017 9:22 AM
30	Dog Park would be great; also something with more walking trails through some nature.	11/19/2017 8:36 PM
31	The parks and trails would need to be maintained. Trails would need to connect and be accessable from home so that we don't need to drive to get to a trail. Crossing highways isn't a good option with little kids and all the bikes don't fit in the car. There is a need for more paved trails that don't just start and stop at random areas.	11/19/2017 12:42 AM
32	The park in the River Hills Development is rarely used. The kids in the community are a bit older. Would be nice to have a basketball hoop maybe	11/18/2017 2:48 PM
33	Provide discs, sleds and skates.	11/17/2017 5:22 PM

### Q6 Which Park is most in need of improvement?

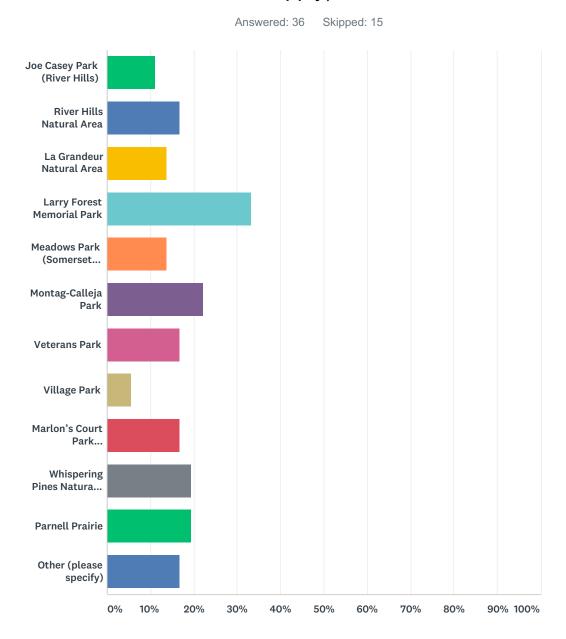


ANSWER CHOICES	RESPONSES	
Joe Casey Park (River Hills)	3.92%	2
River Hills Natural Area	0.00%	0
La Grandeur Natural Area	0.00%	0
Larry Forest Memorial Park	17.65%	9
Meadows Park (Somerset Meadows)	1.96%	1
Montag-Calleja Park	1.96%	1

Veterans Park	15.69%	8
Village Park	23.53%	12
Marlon's Court Park (Whispering Pines)	5.88%	3
Whispering Pines Natural Area	0.00%	0
Parnell Prairie	5.88%	3
None of the Public Parks in the Village of Somerset should be improved.	7.84%	4
Other (please specify)	15.69%	8
TOTAL		51

Q6 Which Park is most in need of improvement?
Other (please specify)
I don't know.
12/10/2017 1:47 PM
1
12/9/2017 8:32 PM
I'll have to make a tour and get back to you on this.
12/6/2017 3:52 PM
No specific improvements, always glad for some improvements
11/28/2017 8:09 PM
Not sure
11/22/2017 5:01 PM
Don't know enough about all of them to say. I would say Joe Casey needs more than one piece of equipment. Only for smaller kids. Nothing for older kids/teens
11/22/2017 8:52 AM
n/a I don't know where most of these parks are. Is there a park map?
11/21/2017 8:30 AM
Just moved here
11/17/2017 10:52 AM

## Q7 Which park or parks do not need to be improved? (Select all that apply)



ANSWER CHOICES	RESPONSES	
Joe Casey Park (River Hills)	11.11%	4
River Hills Natural Area	16.67%	6
La Grandeur Natural Area	13.89%	5
Larry Forest Memorial Park	33.33%	12
Meadows Park (Somerset Meadows)	13.89%	5
Montag-Calleja Park	22.22%	8
Veterans Park	16.67%	6

Village Park	5.56%	2
Marlon's Court Park (Whispering Pines)	16.67%	6
Whispering Pines Natural Area	19.44%	7
Parnell Prairie	19.44%	7
Other (please specify)	16.67%	6
Total Respondents: 36		

Which Park or parks do not need to be improved? (Select all that apply)

Other (please specify)

I don't know

12/10/2017 1:47 PM

Tennis courts need to be swept of those little rocks

12/6/2017 3:52 PM

12/9/2017 8:32 PM

No opinion

11/29/2017 2:50 PM

Not sure

11/22/2017 5:01 PM

Not sure

11/17/2017 5:22 PM

## Q8 Please share any additional thoughts you have about Public Parks and Outdoor Recreation opportunities in the Village of Somerset.

Answered: 24 Skipped: 27

#	RESPONSES	DATE
1	More walking trails near the river would be great! A dog park would benefit the community as well. Extension of the sidewalk from main street to whispering pines would make it safe for my family to walk into town instead of driving all the time.	12/22/2017 6:23 AM
2	Would really like to have a dog park.	12/20/2017 11:59 AM
3	I like our parks.	12/12/2017 1:40 PM
4	I feel that the village has done a lot and spent a great deal of my hard earned tax dollars on these parks. I enjoy the parks and the opportunity they give me and my family to spend time together outdoors. I just wish there were more village sponsored events to get people to get out and interact as a community.	12/10/2017 12:41 AM
		10/0/00/17 0 00 714

12/9/2017 8:32 PM

6	Walking/biking trails along the Apple River should be a priority along with trails to connect with areas outside of Somerset	12/7/2017 9:11 AM
7	Looking forward to having an active recreational soccer program and some walking/hiking/running/skiing/water sports groups set up through Parks and Recs and Community Ed	12/6/2017 3:52 PM
8	A lot of recreational opportunities, but are in much need of maintenance.	12/6/2017 2:54 PM
9	well maybe the police is doing a good job i really want to meet the judge of somerset	12/5/2017 12:10 PM
10	The kids say they would like to see more playground equipment like that spinning thing they sit on. St Anne's has one. Teeter totter is another suggestion. Diggers and ride on toys like at Larry Forrest.	12/5/2017 6:37 AM
11	Add a splash pad in one of the parks.	12/2/2017 11:18 AM
12	One good way I have found to use our local parks is geocaching, its a fun way to see different places in the community.	12/1/2017 2:30 AM
13	More trails around the apple river. Dog park at Parnell.	11/30/2017 6:15 AM
14	Maybe create a facebook page for the parks and outdoor rec, and highlight each park in individual posts so the public, and people that are new to the area know where to find what.	11/29/2017 2:50 PM
15	More walking/running trails.	11/27/2017 7:13 AM
16	We need more baseball diamonds and improved maintainence on existing fields.	11/25/2017 3:34 AM
17	I wish there were more Tennis Courts. Other than that I believe that access and maintenance of parks and amenities is great!	11/21/2017 11:22 AM
18	I would love to see a backboard put up at the tennis courts. Give an opportunity to use the courts when you don't have a partner. Advertise the parks.	11/21/2017 8:30 AM

19	its ok	11/20/2017 1:21 PM
20	The Marlon's Court Park in Whispering Pines needs more playground equipment that is safe for younger kids.	11/20/2017 9:22 AM
21	Create a dog park. Woodbury has a great one called the Dale Street Dog Park I believe, and they have not only a dog play area but trails that you can go on an off leash dog walk	11/19/2017 8:36 PM
22	Follow through with making the recreation plan actually happen instead of just making excuses for it not getting done and instead being there for show.	11/19/2017 12:42 AM
23	We need more walking / running paths in Somerset. The bathrooms at the facilities need updating. Baseball/Softball Fields need some improvements	11/18/2017 2:48 PM
24	I really, really wish we had a community center with a pool!	11/17/2017 5:22 PM

APPENDIX C

Sidewalk and Trail Maps

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